



NATIONAL  
RECYCLING  
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## National Recycling Coalition Advocacy Message Areas of Agreement

At its May 19 meeting, the National Recycling Coalition's (NRC) Board of Directors unanimously endorsed 10 areas of agreement (see below) developed by the Policy Research Committee's (PRC) Advocacy Message Subcommittee based on the input received from more than 20 of NRC's state recycling organizations (SROs).

### Area's of Agreement

1. Advocate voluntary national source reduction and recycling national goals to promote resource conservation and waste reduction. NRC supports a voluntary 50% national recycling goal by 2000 and a 20% source reduction goal in the amount of waste generated by 2000, using 1990 as a baseline year. NRC has collected information on the environmental and economic benefits of achieving source reduction and recycling goals and provides this information to policy makers, media representatives and the general public. NRC's Source Reduction Forum has developed several informational guides on how to promote source reduction. NRC also has supported EPA's efforts to develop nationally uniform methods for measuring recycling and source reduction.
2. Recognize that municipal solid waste (MSW) planning is being implemented in most states and local jurisdictions and continue to support these efforts as necessary and important elements of municipal solid waste and resource management. NRC supports the implementation of the resource/solid waste management hierarchy and integrated MSW planning that includes source reduction, reuse, recycling and composting. NRC supports national efforts to develop cost and benefit models for implementing the hierarchy taking into consideration the economic and environmental costs and benefits of different materials and MSW management options.
3. Continue to support a national landfill ban on yard debris and consider supporting bans on other materials where markets and infrastructure exist for recycling. NRC has provided information on existing landfill bans at the state level and developed a national strategy for composting source-separated organic materials.
4. Continue to advocate demand-side policies if voluntary utilization goals are not met. NRC supports mandatory minimum content standards and other incentives to achieve higher utilization rates for major materials in MSW, if voluntary goals are not met
5. Support time-limited price preferences for recycled content products and the continuation of federal government efforts to develop national guidelines and standards for recycled content products. NRC continues to comment on and monitor the implementation of national procurement guidelines recycled content products. NRC is currently working with the Office of the Federal Environmental Executive to increase government procurement of recycled paper products consistent with President Clinton's Executive Order on Waste Reduction and Recycling.
6. Support the implementation of full cost accounting principles. NRC has developed an issue paper and fact sheet on full cost accounting to promote full cost accounting to state and local government officials. In addition, NRC staff serves on EPA's Full Cost Accounting Work Group and recently cosponsored a satellite forum on full cost accounting with EPA.

7. Support the elimination of virgin material subsidies which adversely impact the demand for recycled materials and products. NRC is gathering information on federal policies, which subsidize the extraction, use and disposal of virgin materials to determine their impact on the demand for recycled materials and products. NRC is working to build coalitions with other organizations attempting to eliminate these subsidies at the federal level.
8. Support federal and state investment tax credits, tax-exempt financing and other government financing tools such as grants and low-interest loans for targeted recycling investments. NRC has endorsed proposed legislation to extend federal tax exempt financing currently available for incinerators and landfills to recycling facilities. NRC supports state and federal tax credits to increase private sector investment in recycling. NRC has cosponsored Investment Forums for recycling companies and a National Recycling Financing Symposium and Roundtable to develop a national strategy to increase capital investment in the recycling industry.
9. Advocate the development of criteria for use of the chasing arrows symbol and support the disclosure of recycled content percentages, including post consumer content, on product/package labels. NRC has testified before the Federal Trade Commission (FTC) on federal guidelines for labeling recycled content and recyclable packaging and products and EPA guidelines for environmentally preferable products. NRC has made recommendations on changes to the Society of the Plastic Industry (SPI) resin identification code to eliminate confusing and misleading applications of the code.
10. Advocate federal funding for recycling public awareness campaigns and EPA technical assistance on recycling and waste reduction tailored to meet local and state needs. NRC has provided input to the U.S. EPA on technical assistance needs of state and local governments for implementing recycling and waste reduction programs and has received grant funding from EPA to promote buy recycled programs, source reduction, market-based initiatives and education campaigns to increase recycling. EPA also has sponsored numerous workshops and sessions at NRC's annual conference to address technical assistance needs, including workshops on full cost accounting and measuring recycling.

DEFINITIONS  
APPROVED BY THE NATIONAL RECYCLING COALITION BOARD OF DIRECTORS  
SEPTEMBER 10, 1995

**Compost**

Discarded organic materials, such as lawn clippings, leaves, food scrap, and manure that have decomposed in a mixture with air and water into a complex organic material called humus. Compost can be used as a soil amendment or mulch.

**Composting**

The controlled, biological decomposition of discarded organic materials into a humus product that may be used as a soil amendment or mulch.

**Discard**

(v): To relinquish materials, products, or packages no longer useful to the generator. The item that is discarded may then be recovered through reuse, recycling, or composting, or it may be landfilled or incinerated.

**Disposal**

The placement of waste materials in a landfill, incinerator, or other repository intended for permanent containment [or destruction] of waste. Reuse, recycling and composting are not considered disposal.

**Recyclable(s)**

Discarded materials that can be collected, sorted, processed, and then used as raw materials in the production of new products. "New products" do not include materials that are used as fuel substitutes or for energy production.

**Recycle/Recycling**

The series of activities by which discarded materials are collected, sorted, processed, and converted into raw materials and used in the production of new products. Recycling does not include the use of these materials as a fuel substitute or for energy production.

**Reuse**

The recovery or reapplication of a package or used product or material in a manner that retains its original form or identity. Unlike recycling, reuse does not involve processes that significantly alter the original condition of the package or product.

**Source Reduction**

The design, manufacture, purchase, use or reuse of materials or products (including packages) to reduce their amount or toxicity throughout their useful life and when they are reused recycled, landfilled, or incinerated. Because it is intended to reduce pollution and conserve resources, source reduction should not increase the net amount or toxicity of wastes generated throughout the life of a product. Source reduction is sometimes referred to as waste prevention.

**Waste**

Discarded materials and products that are landfilled or incinerated, rather than reused, recycled, or composted.

**Waste Reduction**

Decreasing the quantity of materials and/or products that are landfilled or incinerated. This may be a combined result of source reduction, reuse, composting, and recycling practices.